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Academic freedom and social responsibility: the role of university organisations and possible instruments for international monitoring

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1. Introduction

9 Many analyses and declarations about the purpose of higher education emphasise knowledge as a social good and, as such, ought only to be generated, transmitted and transformed for the benefit of society.

From this perspective, an international consensus was established about the role of higher education, making it an irreplaceable element in social development, economic growth and support for the production of competitive goods and services, in the formation and preservation of cultural identity, the maintenance of social cohesion, and

mation and preservation of cultural identity, the maintenance of social cohesion, and finally, in the combat against poverty and the promotion of a culture of peace (UN-

17 ESCO, 1996).

The centrality of higher education in the demands of society, in the productive sector and the globalisation of the economy becomes clearer every day. It has changed the relations of universities with respect to public policies which, especially in Latin

America, have moved on from the prevailing paternalism of recent decades towards, in certain instances, an almost total restriction on public subsidies, and, more generally,

23 towards linking university budgets with the evaluation of results and with an enhanced accountability.

The evaluative nature of the State is not only a guarantee of but also an underpinning to the accountability of higher education institutions to the society that created them.

But public policies have not only to take into account the fact that education must be at the service of production and the needs of the market. It has also to take into consideration the double bind which every educational institution faces; on the one

consideration the double bind which every educational institution faces: on the one hand, the search for solutions to such demands, needs and shortages of a society

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that must be competitive; and on the other hand, the commitment that constitutes its essence—namely, the creation and regeneration of knowledge itself.

3 2. Key conditions

The success of such complex and multiple proposals can only be achieved in pluralist and free institutions, enjoying full autonomy and academic freedom, since creativity is possible only through self-determination. Hence, it is indispensable that the scientific,

technical and humanistic contributions to social development be attentive to real needs. They should not lose sight of their academic duties and the freedom to seek knowledge.

9 The exercise of academic freedom implies a full awareness of the responsibility each institution has in the training of human resources to the highest level. This is a strategic factor of the development of people and the evolution of knowledge in different disciplines.

13 3. Role of university organisations

Convergence between academic freedom and social responsibility constitutes a natural space for the daily activities of every higher education institution. In this context, university organisations play a relevant role. They have their own rationale for being

at the service of the institutions that decide to be associated with them. Universities become members of such organisations because they expect that membership will bring

benefits to their academic community. The main purpose of organisations that bring universities together is the sustained and on-going development of activities which advance

and strengthen their main functions: teaching, research and extension, and reinforce as well efficient management that improves productive interaction between themselves and

23 their environment, whilst respecting both their autonomy and their diversity.

The work of university organisations must form a solid base from which links between the free choice of academic purpose and the social function of each university may grow and flourish. In the local, regional or world context, these organisations have

the obligation to promote reflection on the importance—and the place—of higher education for the present and future of our nations and for the future of our students who

29 place their prospects of both personal and professional development into the hands of the university.

The role university organisations fulfil has six main dimensions:

- 1. the defence of autonomy and of the freedom to teach, to research and to learn,
- 33 2. enhancing the quality of academic work,
 - 3. promoting new information and communication technologies,
- 35 4. the recognition of academic excellence,
 - 5. the dissemination of academic knowledge,
- 37 6. the advancement of internationalisation.

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1. The defence of the autonomy and freedom of teaching and research. Recognition 1 and consolidation of university autonomy enhance both its academic purpose and free-

dom. Autonomy defines and shapes both its organisation and its internal governance, 3 distributes its financial resources, generates income from different sources, integrates its

leadership, establishes the special conditions in which learning takes place and upholds 5 the freedom to conduct teaching and research. Hence, higher education institutions 7 ought to be able to self-regulate themselves with minimal external interference.

Such conditions are particularly relevant in the case of the universities of Latin 9 American because the public institutions of this region have sometimes suffered from the interference of external interests and political groups, often in violation not only of their own bye-laws but also of national legislation itself. 11

Clearly, the genuine exercise of autonomy, academic freedom and self-governance entails responsibilities which must take into account the university's mission. These responsibilities include reaching a balance between conflicting interests, between the different sectors that may wield power. These include federal and state governments, graduates, councils, patrons or donors, students, authorities, administrators and society in general.

In such a setting, the role of university organisations, at least in Latin America, is 19 to defend the universities' freedom of teaching and research, to support the organised participation of the academic communities in their own governance and administration.

21 An indispensable condition for a university to be member of such organisations is the legal and authentic guarantee that its teachers and community enjoy these rights.

Likewise, it is the natural task of university organisations to examine those cases where 23 university autonomy is either violated or attacked or where the academic freedom of

25 individuals comes under duress. It is also to inform (or to act as intermediary with) the appropriate organisations and authorities so that the measures necessary may be

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2. Enhancing the quality of academic work. The exercise of academic freedom implies the duty to train quality human resources, a multidimensional concept, the 29 advancement of which involves inter alia the characteristics of the academic staff, students, graduates, of the curriculum, teaching-learning techniques, infrastructure, sources 31 of financing and links with other institutions. Our institutions advance their improvement through the continuous reflection on their multiple performances. And university 33 organisations will have to offer various lines of action in support of their member 35 institutions.

On the one hand, they can support the training of human resources in educational self-evaluation which involves forming evaluation groups within their own establishments, Self-evaluation is an ideal method of reflection on performance achieved and on work to be done. It responds better to the interests and needs of each institution.

University organisations also design and carry out programmes which provide universities with the basic elements to support the processes of external evaluation and accreditation that are so much in vogue today. In any case, the capacity generating activities which focus on self-evaluation and on external evaluation should be geared towards both strengthening academia and to improving the quality of the education it

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By improving the quality of institutions, self-evaluation and external evaluation facilitate the mutual recognition of degrees, of professional titles and, through this process, also serves to improve the academic and professional mobility.

The quality of the universities' academic undertakings is also enhanced by discussion, seminars and congresses. They stimulate both the development of research as well as critical and creative ventures within the academic community itself. For universities to take part in these programmes, university organisations must have means to stock the relevant information about different social milieux so that educational institutions may be made aware of the needs they are called upon to meet. University organisations give a fillip to student mobility by providing management programmes jointly held with those international agencies and authorities that finance and support exchange programmes.

- Furthermore, university organisations also provide information about the availability of grants or exchange programmes in different institutions and in different disciplines and areas of knowledge. Establishing co-operation agreements between university organisations and universities enables joint research to be carried out, which in turn meets that mutual interest in academia to develop networks of academic support and information exchange.
- University organisations should create for themselves those conditions that allow them to act as consultancy, intercommunication, enabling and updating agencies, acting in such settings as those associated with distance education. For this purpose, programmes on the methodology and upgrading of educational practice amongst teachers active in this mode of education are currently under development.
- 3. Promoting new information and communication technologies. University autonomy and the freedom of teaching, learning and research require conditions that go far beyond the frontiers of school education and beyond traditional methods of learning, information and communication.
- Multimedia programmes, e-mail, teleconferences and Internet expand the horizons and transcend geographical and cultural boundaries. The availability of information has become inexhaustible and universities should prepare their students for the choice, analysis and evaluation of knowledge they acquire through these means as well as incorporate this technology in tasks such as the following:
- the design and production of pedagogical material,
 - the creation of virtual classrooms in which students and academic staff from different geographical areas interact,
 - communication between researchers in different locations and
- access to databases and sources of information.
- In this sphere, university organisations have a broad range of action to facilitate the incorporation of high technology in support of academic tasks in each university. In this respect
- Organisations should manage and actively encourage the use of teleconferences as a means of debate and academic exchange between teachers, researchers and students.

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- The Web pages of university organisations should have the technical potential to convert into true "portals" of the higher education they offer. To do this, it requires
- academic information classified by theme; a platform for interactive debate on topics of university interest; the means to disseminate the universities' activities and profile;
- 5 a virtual library that operates as a sales point and which disseminates university publications.
- The information systems of university organisations need to be consolidated in order to promote more efficient work and extend external communication. From this it
- 9 follows that internal networks encourage team work, the availability of information is consolidated and a better use made of existing human resources; at the same time,
- library catalogues and documentation centres held by university organisations, being dispensed 'on-line', act as a further encouragement and input to academic work and
- to research.
- Within the information arena, university organisations have a double objective. First, to constitute an efficient, reliable and updated support for the data needs of universities,
- which in turn may help them develop further in the realms of planning, management, evaluation and comparative studies on higher education. The second objective relates to their function as reliable and updated consultancy bodies which may serve international
- organisations and other institutions that need up-to-date information on higher education across the world.
- This type of tool helps international university organisations develop academic networks to carry out common activities—the shared use of specialised equipment, aca-
- demic co-operation between their best scholars and the development of mobility programmes for teachers, researchers and students.
- 25 This strategy corresponds closely to the profile of the Latin American region, which amongst other things, lacks human and bibliographical resources and appropriate in-
- 27 frastructures. The potential is high for university organisations, with their databases, their means of dissemination and their academic meetings, to nurture the develop-
- 29 ment of networks of international collaboration, thereby helping both to improve the quality of university activities and to provide a more sensitive response to society's
- 31 expectations.
- The Union of Latin American Universities recently created the System of Informa-
- 33 tion on Higher Education and the Caribbean (SIESALC). It will help in the general or specific search for information about academic, administrative and organisational char-
- 35 acteristics of higher education institutions in Latin America. It will also have modules to help with organising this information for general dissemination.
- 4. Recognition of academic excellence. University organisations have the duty to recognise and encourage the spirit of public service, so evident amongst those who
- 39 devote their life and energy to improving universities and who express best the link between academic freedom and social responsibility. There are many ways in which this
- 41 link is strengthened: by forming work teams, by promoting scientific and humanistic tasks, cultural identity, integration and the enhancement of academe as ideals worthy of
- being perpetuated. Conferring prizes and recognition are ways of giving this objective reality and substance.

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5. Disseminating academic work. The publications and output of university organisations also promote the advancement of research in academic communities. Whether
 books, learned journals, newsletters or bulletins, they become instruments to dissemi-

nate the production of the academic estate in institutions and departments and are for

5 that reason another expression of their academic freedom.
6 Impulse for international relations and funding. In Lat

6. *Impulse for international relations and funding*. In Latin America, public expenditure per pupil is lower than in other regions of the world. UNESCO data (1998) show that in 1995 ordinary public expenditure per student in this region amounted to US \$937 dollars as against \$1241 in Africa, in Asia and Oceania \$5588, in North America \$5596 and in Europe \$6585. Clearly, education is under-funded in Latin America.

The quest for funds, the support of international funding agencies and selling services, patents, consultancies and applied research, as well as donations, provide some solution to the university by contributing to alleviating some funding problems.

Links with strategic partners to develop further the activities of universities and university organisations themselves cannot wait. It is becoming increasingly evident that educational institutions cannot exist and nor can they carry out their functions in isolation. University organisations can promote agreements for collaboration and financial resources to support specific activities in their member universities.

Three provisional conclusions:

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- 1. University organisations can and should enhance the academic development of their members in a context of freedom and institutional and national diversity; thus, they contribute to the exercise of the social responsibility of the universities as generators of knowledge, trainers of specialised human resources and disseminators of culture.
- 2. In their everyday tasks, university organisations can, as a support for efficient information systems, launch institutional networks of co-operation to stimulate research, teaching and international mobility in the contemporary globalised world.
- International university associations together with the combined knowledge of their members can help represent university interests in a systematic manner inside those international organisations whose policies have an impact on the university world, on its ventures and its tasks. This activity should lead university organisations to becoming the spokespersons and partners of their members.

There is much to be done. I am convinced that we can—and must—take up the challenge of working for the joint and acknowledged success of these and other proposals.

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